ATTESTATION ENGAGEMENT

Recorder of Deeds

York County, Pennsylvania For the Period January 1, 2015 to December 31, 2017

May 2019



Commonwealth of Pennsylvania Department of the Auditor General

Eugene A. DePasquale • Auditor General



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

EUGENE A. DEPASQUALE AUDITOR GENERAL

Independent Auditor's Report

The Honorable C. Daniel Hassell Secretary Pennsylvania Department of Revenue Harrisburg, PA 17128

We have examined the accompanying statements of receipts and disbursements (Statements) of the Recorder of Deeds, York County, Pennsylvania (County Officer), for the period January 1, 2015 to December 31, 2017, pursuant to the requirements of Sections 401(b) and 401(d) of *The Fiscal Code*, 72 P.S. § 401(b) and § 401(d). The County Office's management is responsible for presenting these Statements in accordance with the criteria set forth in Note 1. Our responsibility is to express an opinion on these Statements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Statements are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the statements of receipts and disbursements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Statements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are mandated by Sections 401(b) and 401(d) of *The Fiscal Code* to audit the accounts of each county officer to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported and promptly remitted. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Sections 401(b) and 401(d) of *The Fiscal Code*.

Independent Auditor's Report (Continued)

In our opinion, the Statements referred to above, for the period January 1, 2015 to December 31, 2017 are presented in accordance with the criteria set forth in Note 1, in all material respects.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Statements; and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Statements. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Statements are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on internal control over reporting on the Statements or on compliance and other matters; accordingly, we express no such opinions.

Our consideration of internal control over reporting on the Statements was for the limited purpose of expressing an opinion on whether the Statements are presented in accordance with the criteria described above and was not designed to identify all deficiencies in internal control over reporting on the Statements that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified a certain deficiency in internal control that we consider to be a material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency listed below to be a material weakness:

• Inadequate Accountability Over Funds Held In Escrow - Recurring.

As part of obtaining reasonable assurance about whether the Statements are free from material misstatement, we performed tests of the County Office's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of Statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Independent Auditor's Report (Continued)

The examination finding contained in this report cites conditions that existed in the operation of the County Office during the previous engagement period and were not corrected during the current examination period. The County Office should strive to implement the recommendations and corrective actions noted in this report.

The purpose of this report is to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported and promptly remitted. This report is not suitable for any other purposes.

We appreciate the courtesy extended by the Recorder of Deeds, York County, to us during the course of our examination. If you have any questions, please feel free to contact Michael B. Kashishian, CPA, CGAP, CFE, Director, Bureau of County Audits, at 717-787-1363.

Eugnt: O-Paspur

August 28, 2018

Eugene A. DePasquale Auditor General

CONTENTS

Financial Section:
Statements Of Receipts And Disbursements:
Realty Transfer Taxes1
Writ Taxes And Judicial Computer System/Access To Justice Fees2
Notes To The Statements Of Receipts And Disbursements
Finding And Recommendations:
Finding - Inadequate Accountability Over Funds Held In Escrow - Recurring5
Summary Of Prior Examination Recommendations
Report Distribution

Page

RECORDER OF DEEDS YORK COUNTY REALTY TRANSFER TAXES STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2017

Realty Transfer Taxes (Note 2)	\$ 56,401,385
Disbursements to Commonwealth (Note 4)	(56,401,385)
Balance due Commonwealth (County) per settled reports (Note 5)	-
Examination adjustments	
Adjusted balance due Commonwealth (County) for the period January 1, 2015 to December 31, 2017	<u>\$ </u>

Notes to the Statements of Receipts and Disbursements are an integral part of this report.

RECORDER OF DEEDS YORK COUNTY STATEMENT OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2017

Receipts:

Writ Taxes	\$ 104,718
Judicial Computer System/Access To Justice Fees	 5,401,984
Total Receipts (Note 2)	5,506,702
Commissions (Note 3)	 (3,141)
Net Receipts	5,503,561
Disbursements to Commonwealth (Note 4)	 (5,504,387)
Balance due Commonwealth (County) per settled reports (Note 5)	(826)
Examination adjustments (Note 6)	 826
Adjusted balance due Commonwealth (County) for the period January 1, 2015 to December 31, 2017	\$

Notes to the Statements of Receipts and Disbursements are an integral part of this report.

RECORDER OF DEEDS YORK COUNTY NOTES TO THE STATEMENTS OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2017

1. <u>Criteria</u>

The Statements of Receipts and Disbursements provide a summary of receipts and disbursements by category. The categories and the amounts of taxes and fees assessed are based on Pennsylvania laws and regulations.

The Statements were prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Revenue. Under this method, only the Commonwealth portion of cash receipts and disbursements are presented, revenues are recognized when received, and expenditures are recognized when paid.

2. <u>Receipts</u>

Receipts consist of monies collected on behalf of the Commonwealth. These include monies collected for the following taxes and fees:

- The Pennsylvania Realty Transfer Tax is a documentary stamp tax of 1 percent on the value of the interest in real property transferred by deed.
- Writ Taxes represent a \$.50 tax imposed on various types of documents and a \$10 tax on notary public commissions processed through the office.
- Judicial Computer System/Access To Justice Fees represent a \$23.50 fee imposed for each filing of deeds in any form, mortgages, mortgage assignments, mortgage releases, mortgage satisfaction pieces, installment sales agreements, leases for a term of 30 years or longer, and easements. Effective July 10, 2014, Act 126 increased the fee to \$33.50. Effective August 8, 2014, Act 113 increased the fee to \$35.50.

3. <u>Commissions</u>

Acting in the capacity of an agent for the Commonwealth, the Recorder of Deeds is authorized to collect a commission on the Commonwealth portion of taxes as follows:

Tax	Commission
Realty Transfer	1%
Writ	3%

Commissions of \$564,014 for Realty Transfer Taxes were paid to the County by the Department of Revenue which are not reflected in the Statement.

RECORDER OF DEEDS YORK COUNTY NOTES TO THE STATEMENTS OF RECEIPTS AND DISBURSEMENTS FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2017

4. <u>Disbursements</u>

Realty Transfer Taxes

The Recorder of Deeds participates in the Department of Revenue's cash management system for Realty Transfer Taxes. Under this system, the "Agent" deposits Realty Transfer Tax collections to a local account approved and established in the name of the Department of Revenue, thereby eliminating the need for the agent to issue a check to disburse these taxes.

Total disbursements are comprised as follows:

Deposits into the Department of Revenue's cash management account

\$ 56,401,385

Writ Taxes And Judicial Computer System/Access To Justice Fees

Total disbursements are comprised as follows:

Recorder of Deeds checks issued to:

Department of Revenue \$ 5,504,387

5. <u>Balance Due Commonwealth (County) For The Period January 1, 2015 To</u> December 31, 2017

This balance reflects a summary of monthly transmittal reports as settled by the Department of Revenue.

6. <u>Examination Adjustment - Writ Taxes And Judicial Computer System/Access To Justice</u> <u>Fees</u>

During our prior audit, January 1, 2009 to December 31, 2014, we determined that there was a balance due to the Commonwealth of \$826. This balance due was paid to the Department of Revenue in October 2016.

7. <u>County Officer Serving During Examination Period</u>

Randi Reisinger served as Recorder of Deeds during the period January 1, 2015 to December 31, 2017.

RECORDER OF DEEDS YORK COUNTY FINDING AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2017

Finding - Inadequate Accountability Over Funds Held In Escrow - Recurring

We cited the issue of inadequate accountability over funds held in escrow in the prior examination for the period January 1, 2009 to December 31, 2014. Our current examination found that the office did not correct this issue.

Our examination disclosed that there was no accountability over undisbursed funds. There was an adjusted bank balance of \$2,148,503.99 as of December 31, 2017 without a corresponding liabilities report indicating to whom the monies were due.

Good internal accounting control procedures ensure that the ending adjusted bank balance is reconciled with liabilities on a monthly basis and any discrepancies are immediately investigated and resolved. Since the office bank account is essentially an escrow account on behalf of the Commonwealth, County, and other participating entities, all available funds on hand should equal unpaid obligations.

This condition existed because the office failed to establish and implement an adequate system of internal controls over funds held in escrow as recommended in the prior examination report.

Without a good system of internal controls over funds held in escrow, the possibility of funds being lost or misappropriated increases significantly.

Recommendations

We strongly recommend that the office attempt to identify all existing liabilities associated with the office bank account and take appropriate action. Any unidentified funds should be accounted for under normal escheat procedures. Furthermore, we recommend that the office should ensure that reconciled cash equals unpaid obligations monthly.

Management's Response

The County Officer responded as follows:

I am looking into involving the Treasurer and Controller to rectify the situation.

Auditor's Conclusion

This is a recurring finding. We strongly recommend that the office comply with our recommendations. During our next examination, we will determine if the office complied with our recommendations.

RECORDER OF DEEDS YORK COUNTY SUMMARY OF PRIOR EXAMINATION RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2017

Summary Of Prior Examination Recommendations

During our prior examination, we recommended that the office:

- Attempt to identify all existing liabilities associated with the office bank account and take appropriate action. Any unidentified funds should be accounted for under normal escheat procedures. Furthermore, we recommended that the office ensure that reconciled cash equals unpaid obligations monthly.
- Establish and implement an adequate system of internal controls over receipts.

During our current examination, we noted that the office complied with our second bulleted recommendation. However, the office did not comply with our first bulleted recommendation. Please see the current year finding for additional information.

RECORDER OF DEEDS YORK COUNTY REPORT DISTRIBUTION FOR THE PERIOD JANUARY 1, 2015 TO DECEMBER 31, 2017

This report was initially distributed to:

The Honorable C. Daniel Hassell

Secretary Pennsylvania Department of Revenue

The Honorable Thomas B. Darr

Court Administrator of Pennsylvania Supreme Court of Pennsylvania Administrative Office of Pennsylvania Courts

> The Honorable Laura Shue Recorder of Deeds

The Honorable Gregory F. Bower Controller

The Honorable Susan P. Byrnes

President of the Board of Commissioners

Ms. Randi Reisinger Former Recorder of Deeds

This report is a matter of public record and is available online at <u>www.PaAuditor.gov.</u> Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.